

**Statement of Basis
Concrete Batch Plant General Permit**

**Permit to Construct No. P-2017.0039
Project ID 61915**

**JMAC Resources, Inc. - Freeman Pit Batch Plant
Post Falls, Idaho**

Facility ID 055-00126

Final

**September 18, 2017
Will Tiedemann 
Permit Writer**

The purpose of this Statement of Basis is to satisfy the requirements of IDAPA 58.01.01. et seq, Rules for the Control of Air Pollution in Idaho, for issuing air permits.

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ACRONYMS, UNITS, AND CHEMICAL NOMENCLATURE

AAC	acceptable ambient concentrations
AACC	acceptable ambient concentrations for carcinogens
acfm	actual cubic feet per minute
ASTM	American Society for Testing and Materials
BACT	Best Available Control Technology
BMP	best management practices
Btu	British thermal units
CAA	Clean Air Act
CAM	Compliance Assurance Monitoring
CAS No.	Chemical Abstracts Service registry number
CBP	concrete batch plant
CEMS	continuous emission monitoring systems
cfm	cubic feet per minute
CFR	Code of Federal Regulations
CI	compression ignition
CMS	continuous monitoring systems
CO	carbon monoxide
CO ₂	carbon dioxide
CO ₂ e	CO ₂ equivalent emissions
COMS	continuous opacity monitoring systems
DEQ	Department of Environmental Quality
dscf	dry standard cubic feet
EL	screening emission levels
EPA	U.S. Environmental Protection Agency
GHG	greenhouse gases
gph	gallons per hour
gpm	gallons per minute
gr	grains (1 lb = 7,000 grains)
HAP	hazardous air pollutants
hp	horsepower
hr/yr	hours per consecutive 12 calendar month period
ICE	internal combustion engines
IDAPA	a numbering designation for all administrative rules in Idaho promulgated in accordance with the Idaho Administrative Procedures Act
km	kilometers
lb/hr	pounds per hour
lb/qtr	pound per quarter
m	meters
MACT	Maximum Achievable Control Technology
mg/dscm	milligrams per dry standard cubic meter
MMBtu	million British thermal units
MMscf	million standard cubic feet
NAAQS	National Ambient Air Quality Standard
NESHAP	National Emission Standards for Hazardous Air Pollutants
NO ₂	nitrogen dioxide
NO _x	nitrogen oxides
NSPS	New Source Performance Standards
O&M	operation and maintenance
O ₂	oxygen
PAH	polyaromatic hydrocarbons
PC	permit condition
PCB	polychlorinated biphenyl

PERF	Portable Equipment Relocation Form
PM	particulate matter
PM _{2.5}	particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 micrometers
PM ₁₀	particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers
ppm	parts per million
ppmw	parts per million by weight
PSD	Prevention of Significant Deterioration
psig	pounds per square inch gauge
PTC	permit to construct
PTC/T2	permit to construct and Tier II operating permit
PTE	potential to emit
PW	process weight rate
RICE	reciprocating internal combustion engines
<i>Rules</i>	<i>Rules for the Control of Air Pollution in Idaho</i>
scf	standard cubic feet
SCL	significant contribution limits
SIP	State Implementation Plan
SM	synthetic minor
SM80	synthetic minor facility with emissions greater than or equal to 80% of a major source threshold
SO ₂	sulfur dioxide
SO _x	sulfur oxides
T/day	tons per calendar day
T/hr	tons per hour
T/yr	tons per consecutive 12 calendar month period
T2	Tier II operating permit
TAP	toxic air pollutants
TEQ	toxicity equivalent
T-RACT	Toxic Air Pollutant Reasonably Available Control Technology
U.S.C.	United States Code
VOC	volatile organic compounds
yd ³	cubic yards
µg/m ³	micrograms per cubic meter

FACILITY INFORMATION

Description

JMAC Resources, Inc has proposed a new stationary truck mix concrete batch plant consisting of aggregate stockpiles, combined cement and fly ash storage silo, a weigh batcher, and conveyors. The facility combines aggregate, sand, fly ash, and cement and then transfers the mixture into a truck mixer, along with water, for in-transit mixing of the concrete.

The concrete batch plant will be fed a mixture of aggregates from imported aggregate or collocated crusher. The rock crusher will be permitted independently from the concrete batch plant. In the case of collocation of a concrete batch plant with an additional rock crushing plant (secondary to the one rock crushing plant allowed by the permit), the modeling completed by DEQ requires a minimum separation distance of 1,000 ft.

The process begins with materials being fed via front end loader to a compartment bin feeder system and then dispensed in metered proportions to a collecting conveyor. The material will pass over a scalping screen before being conveyed into the truck mixer.

Particulate emissions will be controlled by use of Best Management Practices and all reasonable precautions.

The Applicant has proposed concrete production rate throughput limits of 2,000 cubic yards per day, and 96,000 cubic yards per year.

The Applicant has proposed that line power will be used exclusively at the facility. Therefore, no IC engines powering electrical generators were included in the application.

Permitting History

This is the initial PTC for a new facility thus there is no permitting history.

Application Scope

This is the initial PTC for a new facility.

Application Chronology

July 30, 2017	DEQ received an application and an application and processing fee.
July 13 – July 28, 2017	DEQ provided an opportunity to request a public comment period on the application and proposed permitting action.
July 31, 2017	DEQ determined that the application was complete.
August 25, 2017	DEQ Modeling Memo and Analysis complete
August 30, 2017	DEQ Peer Review Complete
August 30, 2017	DEQ Facility Draft permit issued to Applicant
September 14, 2017	DEQ received no Facility Draft Comments
September 18, 2017	DEQ issued the final permit and statement of basis.

TECHNICAL ANALYSIS

Emissions Units and Control Equipment

Table 1 EMISSIONS UNIT AND CONTROL EQUIPMENT INFORMATION

Source ID No.	Sources	Control Equipment	Emission Point ID No.
Materials Handling	<u>Material Transfer Points:</u> Materials handling Concrete aggregate transfers Truck unloading of aggregate Aggregate conveyor transfers Aggregate handling	Use of Best Management Practices and all reasonable precautions	N/A
Concrete Mixer	<u>Concrete Batch Plant – Truck Mix:</u> Manufacturer: Stephens Model: Thoroughbred Manufacture Date: 2008 Max. production: 150 yd ³ /hr, 2000 yd ³ /day, and 250,000 yd ³ /yr <u>Combined Cement and Fly Ash Storage Silo:</u> Storage capacity: N/A cubic yards (yd ³) Bin Vent Filter/Baghouse Manufacturer ^a : Stephens Model: SOS1020X2	<u>Weigh Batcher Baghouse:</u> Manufacturer: Stephens Model: SV-20 PM ₁₀ /PM _{2.5} control efficiency: 99.9% <u>Combined Cement and Fly Ash Storage Silo Baghouse:</u> Manufacturer: Stephens Model: SOS1020X2 PM ₁₀ /PM _{2.5} control efficiency: 99.95% <u>Truck Load-out:</u> Shroud with water ring spray PM ₁₀ /PM _{2.5} control efficiency: 80%	<u>Weigh Batcher Baghouse Exhaust:</u> Exit height: 25ft (7.62 m) Exit diameter: 4 in (10.16 cm) Exit flow rate: 100 acfm Exit temperature: NA <u>Cement Storage Silo Bin Vent Filter/Baghouse Exhaust:</u> Exit height: 80 ft (24.38m) Exit diameter: 4 in (10.16 cm) Exit flow rate: 4500 acfm Exit temperature: NA

- a. Both the storage silo baghouse and supplement storage silo flyash baghouse are considered process equipment and therefore there is no associated control efficiency. Controlled PM₁₀ emission factors were used when determining PTE and for modeling purposes.

Emissions Inventories

Potential to Emit

IDAPA 58.01.01 defines Potential to Emit as the maximum capacity of a facility or stationary source to emit an air pollutant under its physical and operational design. Any physical or operational limitation on the capacity of the facility or source to emit an air pollutant, including air pollution control equipment and restrictions on hours of operation or on the type or amount of material combusted, stored or processed, shall be treated as part of its design if the limitation or the effect it would have on emissions is state or federally enforceable. Secondary emissions do not count in determining the potential to emit of a facility or stationary source.

Using this definition of Potential to Emit an emission inventory was developed for the concrete batch plant operations at the facility associated with this proposed project using the DEQ developed CBP EI spreadsheet (see Appendix A). Emissions estimates of criteria pollutant PTE were based on the following assumptions:

- Maximum concrete throughput does not exceed 2,000 yd³/day, and 96,000 yd³/year (per the modelling analysis).
- Baghouse/cartridge filter control efficiencies were assumed to be 99.9%.
- Fugitive emissions of particulate matter (PM), PM₁₀, and PM_{2.5} from the concrete batch plant material transfer points were assumed to be controlled by manual water sprays, sprinklers, or spray bars, or use of Best Management Practices and all reasonable precautions method that reduce PM emissions by an estimated 75%. The assumed 75% control efficiency is based on the Western Regional Air Partnership Fugitive Dust Handbook. According to the Handbook, water suppressant of material handling can range from 50-90% control. Assuming the average of 70% and including another 5% due to Best Management Practices required by the permit allow for 75% control to be a conservative estimate.
- Particulate matter and PM₁₀ emissions from the weigh batcher transfer point are controlled by a baghouse/cartridge filter, and truck mix load-out emissions are controlled by a boot with water ring.
- Controlled emissions of particulate toxic air pollutants (TAPs) were estimated based on the presence of bin vent filters/baghouse controlling emissions from the cement/cement supplement silos, a baghouse controlling emissions from the weigh batcher, and 80% control for truck load-out emissions. Hexavalent chromium content was estimated at 20% of total chromium for cement, and 30% of total chromium for the cement supplement/fly ash. The hexavalent chromium percentages were taken from a University of North Dakota study, by the Energy and Environmental Research Center, Center for Air Toxic Metals. Detailed emissions calculations can be found in Appendix A of this document.
- Determining emissions from a concrete batch plant also includes transfer emissions from the number of drop points throughout the process. The PM₁₀ emissions from truck-mix loading operations are defined by an equation which includes the wind speed at each drop point and the moisture content of cement and cement supplement and a number of exponents and constants defined by AP-42 Equation 11.12-1 (6/06). An average value of wind speed and moisture content are 7 mph, 4.17%, and 1.77%, respectively¹. The following equation of particulate emissions is specific to PM₁₀. The resulting emissions were used to determine a factor to help evaluate wind speed variations in AERMOD modeling.

¹ 7 mph was the average wind speed obtained from an average of 19 Idaho airports throughout the state from 1996-2006. This data is from the Western Regional Climate Center (<http://www.wrcc.dri.edu/htmlfiles/westwind.final.html#IDAHO>). 4.17 % and 1.77% were the average percentages for sand and aggregate respectively. These values are based on EPA tests conducted at Cheney Enterprises. The percentages used in AP-42 are typical for most concrete batching operations.

$$E = k(0.0032) * \left[\frac{U^a}{M^b} \right] + c$$

Where:

k = particle size multiplier

a = exponent

b = exponent

c = constant

U = mean wind speed

M = moisture content

- The second transfer emissions calculations were used to determine conveyor emissions. For both coarse and fine aggregate to a conveyor. It was assumed that 82%, which for this facility is 123 yd³/hr (0.82 x 150 yd³/hr), of the concrete produced was aggregate. This percentage was based on 1,865 lb coarse aggregate, 1,428 lb sand, 564 lb cement/supplement and 167 lb water for a total of 4,024 lb concrete as defined by AP-42 Table 11.12-5 (06/06). The fine and coarse aggregate contributions were separated into 36% and 46% of the total concrete production². Employing emission factors from AP-42 Table 11.12-5 (6/06) for conveyor transfer and assuming 75% control efficiency as stated earlier for conveyor transfer PM₁₀ emissions were calculated for each transfer point. For both fine and coarse aggregate the facility has 2 transfer points.
- Emissions from a portable rock crusher were included in the emissions modeling analysis and contributed to a reduced through-put limit.
- Any emissions unit outside a 1,000 ft radius from the concrete batch plant was not included in the emissions modeling analysis for this project.

Uncontrolled Potential to Emit

Using the definition of Potential to Emit, uncontrolled Potential to Emit is then defined as the maximum capacity of a facility or stationary source to emit an air pollutant under its physical and operational design. Any physical or operational limitation on the capacity of the facility or source to emit an air pollutant, including air pollution control equipment and restrictions on hours of operation or on the type or amount of material combusted, stored or processed, shall **not** be treated as part of its design **since** the limitation or the effect it would have on emissions **is not** state or federally enforceable.

The uncontrolled Potential to Emit is used to determine if a facility is a “Synthetic Minor” source of emissions. Synthetic Minor sources are facilities that have an uncontrolled Potential to Emit for regulated air pollutants or HAP above the applicable Major Source threshold without permit limits.

The following table presents the uncontrolled Potential to Emit for regulated air pollutants from all emissions units at the facility as determined by DEQ staff using the DEQ Concrete Batch Plant EI spreadsheet. See Appendix A for a detailed presentation of the calculations and the assumptions used to determine emissions for each emissions unit. For this operation uncontrolled Potential to Emit is calculated with 0% control efficiency for the Concrete Batch Plant itself (excluding process equipment).

² The percentages of coarse and fine aggregate are based on the AP-42 concrete composition. One cubic yard of concrete as defined by AP-42 is 4024 total pounds. Similarly, coarse aggregate is 1865 pounds or 46% of the total and sand (fine) aggregate is 1428 pounds or 36%.

Table 2 UNCONTROLLED POTENTIAL TO EMIT FOR REGULATED AIR POLLUTANTS

Source	PM ₁₀ /PM _{2.5}	SO ₂	NO _x	CO	VOC	CO _{2e}
	T/yr	T/yr	T/yr	T/yr	T/yr	T/yr
Point Sources						
Concrete batch plant ^(a)	0.53	0.00	0.00	0.00	0.00	0.00
Materials handling	0.31	0.00	0.00	0.00	0.00	0.00
Total, Point Sources	0.84	0.00	0.00	0.00	0.00	0

The following table presents the uncontrolled Potential to Emit for HAP pollutants from all emissions units at the facility as determined by DEQ staff using the DEQ Concrete Batch Plant EI spreadsheet. See Appendix A for a detailed presentation of the calculations and the assumptions used to determine emissions for each emissions unit. For this operation uncontrolled Potential to Emit is calculated with 0% control efficiency for the Concrete Batch Plant itself (excluding process equipment).

Table 3 UNCONTROLLED POTENTIAL TO EMIT FOR HAZARDOUS AIR POLLUTANTS

IDAPA Listing	Hazardous Air Pollutants	PTE (T/yr)
585	Acrolein	0.0
	Chromium metal (II and III)	4.08E-04
	Cobalt metal dust, and fume	0.0
	Ethyl benzene	0.0
	Hexane	0.0
	Manganese as Mn (fume)	2.16E-03
	Mercury (alkyl compounds as Hg)	0.0
	Methyl chloroform	0.0
	Naphthalene	0.0
	Phosphorous	1.7E-03
	Propionaldehyde	0.0
	Quinone	0.0
	Selenium	9.27E-05
	Toluene	0.0
Xylene	0.0	
586	Acetaldehyde	0.0
	Arsenic	4.35E-04
	Benzene	0.0
	Benzo(a)pyrene	0.0
	Beryllium and compounds	9.03E-06
	1,3-Butadiene	0.0
	Cadmium and compounds	8.39E-06
	Chromium (VI)	8.74E-05
	Formaldehyde	0.0
3-Methylcholanthrene	0.0	
Nickel	4.31E-04	
Not listed	Acenaphthene	0.0
	Acenaphthylene	0.0
	Anthracene	0.0
	Benzo(b)fluoranthene	0.0
	Benzo(k)fluoranthene	0.0
	Benzo(e)pyrene	0.0
	Benzo(g,h,i)perylene	0.0
	Chrysene	0.0
	Dibenzo(a,h)anthracene	0.0
Isooctane	0.0	
Total		0.0057

Pre-Project Potential to Emit

Pre-project Potential to Emit is used to establish the change in emissions at a facility as a result of this project. This is a new facility. Therefore, pre-project emissions are set to zero for all criteria pollutants.

Table 4 PRE-PROJECT POTENTIAL TO EMIT FOR REGULATED AIR POLLUTANTS

Source	PM ₁₀ /PM _{2.5}		SO ₂		NO _x		CO		VOC		CO ₂ e
	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	T/yr ^(b)
Concrete batch plant	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Boiler	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Primary IC Engine	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Secondary IC Engine	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Materials handling	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Pre-Project Totals	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0

- a) Controlled average emission rate in pounds per hour is a daily average, based on the proposed daily operating schedule and daily limits.
- b) Controlled average emission rate in tons per year is an annual average, based on the proposed annual operating schedule and annual limits.

Post Project Potential to Emit

Post project Potential to Emit is used to establish the change in emissions at a facility and to determine the facility’s classification as a result of this project. Post project Potential to Emit includes all permit limits resulting from this project.

The following table presents the post project Potential to Emit for criteria and GHG pollutants from all emissions units at the facility as determined by DEQ staff using the DEQ Concrete Batch Plant EI spreadsheet. See Appendix A for a detailed presentation of the calculations of these emissions for each emissions unit

Table 5 POST PROJECT POTENTIAL TO EMIT FOR REGULATED AIR POLLUTANTS

Source	PM ₁₀ /PM _{2.5}		SO ₂		NO _x		CO		VOC		CO ₂ e
	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	lb/hr ^(a)	T/yr ^(b)	T/yr ^(b)
Concrete batch plant	0.00	0.01	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Materials handling	0.21	0.12	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Post Project Totals	0.21	0.13	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0

- a) Controlled average emission rate in pounds per hour is a daily average, based on the proposed daily operating schedule and daily limits.
- b) Controlled average emission rate in tons per year is an annual average, based on the proposed annual operating schedule and annual limits.

Change in Potential to Emit

The change in facility-wide potential to emit is used to determine if a public comment period may be required and to determine the processing fee per IDAPA 58.01.01.225. The following table presents the facility-wide change in the potential to emit for criteria pollutants.

Table 6 CHANGES IN POTENTIAL TO EMIT FOR REGULATED AIR POLLUTANTS

Source	PM ₁₀ /PM _{2.5}		SO ₂		NO _x		CO		VOC		CO ₂ e
	lb/hr	T/yr	lb/hr	T/yr	lb/hr	T/yr	lb/hr	T/yr	lb/hr	T/yr	T/yr
Pre-Project Potential to Emit	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Post Project Potential to Emit	0.21	0.12	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Changes in Potential to Emit	0.21	0.12	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0

Non-Carcinogenic TAP Emissions

Pre- and post-project, as well as the change in, non-carcinogenic TAP emissions are presented in the following table:

Table 7 PRE- AND POST PROJECT POTENTIAL TO EMIT FOR NON-CARCINOGENIC TOXIC AIR POLLUTANTS

Non-Carcinogenic Toxic Air Pollutants	Pre-Project 24-hour Average Emissions Rates for Units at the Facility (lb/hr)	Post Project 24-hour Average Emissions Rates for Units at the Facility (lb/hr)	Change in 24-hour Average Emissions Rates for Units at the Facility (lb/hr)	Non- Carcinogenic Screening Emission Level (lb/hr)	Exceeds Screening Level? (Y/N)
Acrolein	0.0	0.0	0.0	0.017	No
Barium	0.0	0.0	0.0	2	No
Chromium metal (II and III)	0.0	7.91E-05	7.91E-05	0.033	No
Cobalt metal dust, and fume	0.0	0.0	0.0	0.0033	No
Copper (fume)	0.0	0.0	0.0	0.013	No
Ethyl benzene	0.0	0.0	0.0	29	No
Hexane	0.0	0.0	0.0	12	No
Manganese as Mn (fume)	0.0	2.95E-04	2.95E-04	0.067	No
Mercury (alkyl compounds as Hg)	0.0	0.0	0.0	0.001	No
Methyl chloroform	0.0	0.0	0.0	127	No
Methyl ethyl ketone (MEK)	0.0	0.0	0.0	39.3	No
Molybdenum (soluble)	0.0	0.0	0.0	0.333	No
Naphthalene (24-hour)	0.0	0.0	0.0	3.33	No
Pentane	0.0	0.0	0.0	118	No
Phosphorous	0.0	2.53E-04	2.53E-04	0.007	No
Propionaldehyde	0.0	0.0	0.0	0.0287	No
Quinone	0.0	0.0	0.0	0.027	No
Selenium	0.0	1.25E-05	1.25E-05	0.013	No
Toluene	0.0	0.0	0.0	25	No
Vanadium as V ₂ O ₅ , (respirable dust and fume)	0.0	0.0	0.0	0.003	No
Xylene	0.0	0.0	0.0	29	No
Zinc metal	0.0	0.0	0.0	0.667	No

None of the PTEs for non-carcinogenic TAP were exceeded as a result of this project. Therefore, modeling is not required for any non-carcinogenic TAP because none of the 24-hour average carcinogenic screening ELs identified in IDAPA 58.01.01.586 were exceeded.

Carcinogenic TAP Emissions

Pre- and post-project, as well as the change in, carcinogenic TAP emissions are presented in the following table:

Table 8 PRE- AND POST PROJECT POTENTIAL TO EMIT FOR CARCINOGENIC TOXIC AIR POLLUTANTS

Carcinogenic Toxic Air Pollutants	Pre-Project Annual Average Emissions Rates for Units at the Facility (lb/hr)	Post Project Annual Average Emissions Rates for Units at the Facility (lb/hr)	Change in Annual Average Emissions Rates for Units at the Facility (lb/hr)	Carcinogenic Screening Emission Level (lb/hr)	Exceeds Screening Level? (Y/N)
Acetaldehyde	0.0	0.0	0.0	3.0E-03	No
Arsenic	0.0	7.95E-06	7.95E-06	1.5E-06	Yes
Benzene	0.0	0.0	0.0	8.0E-04	No
Benzo(a)pyrene	0.0	0.0	0.0	2.0E-06	No
Beryllium and compounds	0.0	1.88E-07	1.88E-07	2.8E-05	No
1,3-Butadiene	0.0	0.0	0.0	2.4E-05	No
Cadmium and compounds	0.0	6.51E-07	6.51E-07	3.7E-06	No
Chromium (VI)	0.0	1.66E-06	1.66E-06	5.6E-07	Yes
Formaldehyde	0.0	0.0	0.0	5.1E-04	No
3-Methylcholanthrene	0.0	0.0	0.0	2.5E-06	No
Nickel	0.0	8.38E-06	8.38E-06	2.7E-05	No
PAHs Total	0.0	0.0	0.0	2.0E-06	No
POM Total	0.0	0.0	0.0	2.0E-06	No
Non-Listed (in 586) PAHs*					
2-Methylnaphthalene	0.0	0.0	0.0	9.10E-05	No
Acenaphthene	0.0	0.0	0.0	9.10E-05	No
Acenaphthylene	0.0	0.0	0.0	9.10E-05	No
Anthracene	0.0	0.0	0.0	9.10E-05	No
Benzo(g,h,i)perylene	0.0	0.0	0.0	9.10E-05	No
Dichlorobenzene	0.0	0.0	0.0	9.10E-05	No
Fluoranthene	0.0	0.0	0.0	9.10E-05	No
Fluorene	0.0	0.0	0.0	9.10E-05	No
Naphthalene (Annual)	0.0	0.0	0.0	9.10E-05	No
Phenanthrene	0.0	0.0	0.0	9.10E-05	No
Pyrene	0.0	0.0	0.0	9.10E-05	No

a) Polycyclic Organic Matter (POM) is considered as one TAP comprised of: benzo(a)anthracene, benzo(b)fluoranthene, benzo(k)fluoranthene, dibenzo(a,h)anthracene, chrysene, indeno(1,2,3-cd)pyrene, benzo(a)pyrene. The total is compared to benzo(a)pyrene.

Some of the PTEs for carcinogenic TAP were exceeded as a result of this project. Therefore, modeling is required for arsenic and chromium (VI) because the annual average carcinogenic screening ELs identified in IDAPA 58.01.01.586 were exceeded.

Post Project HAP Emissions

The following table presents the post project potential to emit for HAP pollutants from all emissions units at the facility as submitted by the Applicant and verified by DEQ staff. See Appendix A for a detailed presentation of the calculations of these emissions for each emissions unit.

Table 9 HAZARDOUS AIR POLLUTANTS EMISSIONS POTENTIAL TO EMIT SUMMARY

IDAPA Listing	Hazardous Air Pollutants	PTE (T/yr)
585	Acrolein	0.0
	Chromium metal (II and III)	7.91E-05
	Cobalt metal dust, and fume	0.0
	Ethyl benzene	0.0
	Hexane	0.0
	Manganese as Mn (fume)	2.94E-04
	Mercury (alkyl compounds as Hg)	0.0
	Methyl chloroform	0.0
	Naphthalene	0.0
	Phosphorous	2.53E-04
	Propionaldehyde	0.0
	Quinone	0.0
	Selenium	1.25E-05
	Toluene	0.0
	Xylene	0.0
586	Acetaldehyde	0.0
	Arsenic	7.95E-06
	Benzene	0.0
	Benzo(a)pyrene	0.0
	Beryllium and compounds	1.88E-07
	1,3-Butadiene	0.0
	Cadmium and compounds	6.51E-07
	Chromium (VI)	1.66E-06
	Formaldehyde	0.0
	3-Methylcholanthrene	0.0
Nickel	8.38E-06	
Not listed	Acenaphthene	0.0
	Acenaphthylene	0.0
	Anthracene	0.0
	Benzo(b)fluoranthene	0.0
	Benzo(k)fluoranthene	0.0
	Benzo(e)pyrene	0.0
	Benzo(g,h,l)perylene	0.0
	Chrysene	0.0
	Dibenzo(a,h)anthracene	0.0
Isooctane	0.0	
Total		0.0007

The estimated PTE for all federally listed HAPs combined is below 25 T/yr and no PTE for a federally listed HAP exceeds 10 T/yr. Therefore, this facility is not a Major Source for HAPs.

Ambient Air Quality Impact Analyses

As presented in the Modeling Memo in Appendix B, the estimated emission rates of TAP from this project exceeded applicable screening emission levels (EL) and published DEQ modeling thresholds established in IDAPA 58.01.01.585-586 and in the State of Idaho Air Quality Modeling Guideline³. Refer to the Emissions Inventories section for additional information concerning the emission inventories.

An ambient air quality impact analysis document has been crafted by DEQ based on a review of the modeling analysis submitted in the application. That document is part of the final permit package for this permitting action (see Appendix B).

As a result of the ambient air quality impact analysis, as well as information submitted by the Applicant for specific operating scenarios, the following conditions (along with corresponding monitoring and record keeping requirements) were placed in the permit:

- The Emissions Limits permit condition.
- The Concrete Production Limits permit condition.

REGULATORY ANALYSIS

Attainment Designation (40 CFR 81.313)

The facility is located in Kootenai County, which is designated as attainment or unclassifiable for PM_{2.5}, PM₁₀, SO₂, NO₂, CO, and Ozone. Refer to 40 CFR 81.313 for additional information.

Facility Classification

The AIRS/AFS facility classification codes are as follows:

For THAPs (Total Hazardous Air Pollutants) Only:

- A = Use when any one HAP has actual or potential emissions ≥ 10 T/yr or if the aggregate of all HAPS (Total HAPs) has actual or potential emissions ≥ 25 T/yr.
- SM80 = Use if a synthetic minor (potential emissions fall below applicable major source thresholds if and only if the source complies with federally enforceable limitations) and the permit sets limits ≥ 8 T/yr of a single HAP or ≥ 20 T/yr of THAP.
- SM = Use if a synthetic minor (potential emissions fall below applicable major source thresholds if and only if the source complies with federally enforceable limitations) and the potential HAP emissions are limited to < 8 T/yr of a single HAP and/or < 20 T/yr of THAP.
- B = Use when the potential to emit without permit restrictions is below the 10 and 25 T/yr major source threshold
- UNK = Class is unknown

For All Other Pollutants:

- A = Actual or potential emissions of a pollutant are ≥ 100 T/yr.
- SM80 = Use if a synthetic minor for the applicable pollutant (potential emissions fall below 100 T/yr if and only if the source complies with federally enforceable limitations) and potential emissions of the pollutant are ≥ 80 T/yr.
- SM = Use if a synthetic minor for the applicable pollutant (potential emissions fall below 100 T/yr if and only if the source complies with federally enforceable limitations) and potential emissions of the

³ Criteria pollutant thresholds in Table 1, State of Idaho Air Quality Modeling Guideline, Doc ID AQ-011, rev. 1, December 31, 2002.

pollutant are < 80 T/yr.

B = Actual and potential emissions are < 100 T/yr without permit restrictions.

UNK = Class is unknown.

Table 10 REGULATED AIR POLLUTANT FACILITY CLASSIFICATION

Pollutant	Uncontrolled PTE (T/yr)	Permitted PTE (T/yr)	Major Source Thresholds (T/yr)	AIRS/AFS Classification
PM	0.84	0.13	100	B
PM ₁₀ /PM _{2.5}	0.84	0.13	100	B
SO ₂	0.0	0.0	100	B
NO _x	0.0	0.0	100	B
CO	0.0	0.0	100	B
VOC	0.0	0.0	100	B
HAP (single)	0.0	0.0	10	B
HAP (Total)	0.0	0.0	25	B

Permit to Construct (IDAPA 58.01.01.201)

IDAPA 58.01.01.201 Permit to Construct Required

The permittee has requested that a PTC be issued to the facility for the proposed new emissions source. Therefore, a permit to construct is required to be issued in accordance with IDAPA 58.01.01.220. This permitting action was processed in accordance with the procedures of IDAPA 58.01.01.200-228.

Tier II Operating Permit (IDAPA 58.01.01.401)

IDAPA 58.01.01.401 Tier II Operating Permit

The application was submitted for a permit to construct (refer to the Permit to Construct section), and an optional Tier II operating permit has not been requested. Therefore, the procedures of IDAPA 58.01.01.400-410 were not applicable to this permitting action.

Visible Emissions (IDAPA 58.01.01.625)

IDAPA 58.01.01.624 Visible Emissions

The sources of PM₁₀ emissions at this facility are subject to the State of Idaho visible emissions standard of 20% opacity. This requirement is assured by Permit Conditions 3.4.

Fugitive Emissions (IDAPA 58.01.01.650)

IDAPA 58.01.01.650 Rules for the Control of Fugitive Emissions

The sources of fugitive emissions at this facility are subject to the State of Idaho fugitive emissions standards. These requirements are assured by Permit Conditions 2.1 and 2.2 Particulate Matter – New Equipment Process Weight Limitations (IDAPA 58.01.01.701)

Particulate Matter – New Equipment Process Weight Limitations (IDAPA 58.01.01.701)

IDAPA 58.01.01.701 Particulate Matter – New Equipment Process Weight Limitations

IDAPA 58.01.01.700 through 703 set PM emission limits for process equipment based on when the piece of equipment commenced operation and the piece of equipment’s process weight (PW) in pounds per hour (lb/hr). IDAPA 58.01.01.701 and IDAPA 58.01.01.702 establish PM emission limits for equipment that commenced operation on or after October 1, 1979 and for equipment operating prior to October 1, 1979, respectively.

For equipment that commenced operation on or after October 1, 1979, the PM allowable emission rate (E) is based on one of the following four equations:

IDAPA 58.01.01.701.01.a: If PW is < 9,250 lb/hr; $E = 0.045 (PW)^{0.60}$

IDAPA 58.01.01.701.01.b: If PW is $\geq 9,250$ lb/hr; $E = 1.10 (PW)^{0.25}$

For equipment that commenced prior to October 1, 1979, the PM allowable emission rate is based on one of the following equations:

IDAPA 58.01.01.702.01.a: If PW is $< 17,000$ lb/hr; $E = 0.045 (PW)^{0.60}$

IDAPA 58.01.01.702.01.b: If PW is $\geq 17,000$ lb/hr; $E = 1.12 (PW)^{0.27}$

As discussed previously in the Emissions Inventory Section, concrete has a density of 4,024 lb per cubic yard. Thus, for the new Concrete Batch Plant proposed to be installed as a result of this project with a proposed throughput of 150 y³/hr, E is calculated as follows:

Proposed throughput = 4,024 lb per cubic yard x 150 y³/hr = 603,600 lb/hr

Therefore, E is calculated as:

$E = 1.10 \times PW^{0.25} = 1.10 \times (603,600)^{0.25} = 30.66$ lb-PM/hr

As presented previously in the Emissions Inventories Section of this evaluation the post project PTE for this emissions unit is 0.21 lb-PM₁₀/hr. Assuming PM is 50% PM₁₀ means that PM emissions will be 0.42 lb-PM/hr (0.21 lb-PM₁₀/hr ÷ 0.5 lb-PM₁₀/lb-PM). Therefore, compliance with this requirement has been demonstrated.

Rules for Control of Odors (IDAPA 58.01.01.775)

IDAPA 58.01.01.750 Rules for Control of Odors

Section 776.01 states that no person shall allow, suffer, cause, or permit the emission of odorous gases, liquids, or solids into the atmosphere in such quantities as to cause air pollution. These requirements are assured by Permit Conditions 2.4 and 2.6.

Title V Classification (IDAPA 58.01.01.300, 40 CFR Part 70)

IDAPA 58.01.01.301 Requirement to Obtain Tier I Operating Permit

Post project facility-wide emissions from this facility do not have a potential to emit greater than 100 tons per year for all criteria pollutants or 10 tons per year for any one HAP or 25 tons per year for all HAP combined as demonstrated previously in the Emissions Inventories Section of this analysis. Therefore, the facility is not a Tier I source in accordance with IDAPA 58.01.01.006 and the requirements of IDAPA 58.01.01.301 do not apply.

PSD Classification (40 CFR 52.21)

40 CFR 52.21 Prevention of Significant Deterioration of Air Quality

The facility is not a major stationary source as defined in 40 CFR 52.21(b)(1), nor is it undergoing any physical change at a stationary source not otherwise qualifying under paragraph 40 CFR 52.21(b)(1) as a major stationary source, that would constitute a major stationary source by itself as defined in 40 CFR 52. Therefore in accordance with 40 CFR 52.21(a)(2), PSD requirements are not applicable to this permitting action. The facility is/is not a designated facility as defined in 40 CFR 52.21(b)(1)(i)(a), and does not have facility-wide emissions of any criteria pollutant that exceed 250 T/yr.

NSPS Applicability (40 CFR 60)

The facility is not subject to any NSPS requirements 40 CFR Part 60.

NESHAP Applicability (40 CFR 61)

The facility is not subject to any NESHAP requirements in 40 CFR 61.

MACT Applicability (40 CFR 63)

The facility is not subject to any MACT requirements 40 CFR Part 60.

Permit Conditions Review

This section describes the permit conditions for this initial permit or only those permit conditions that have been added, revised, modified or deleted as a result of this permitting action.

Permit condition 1.1 establishes the permit to construct scope.

Permit condition, Table 1.1, provides a description of the purpose of the permit and the regulated sources, the process, and the control devices used at the facility.

FACILITY-WIDE CONDITIONS

As discussed previously, permit condition 2.1 establishes that the permittee shall take all reasonable precautions to prevent fugitive particulate matter (PM) from becoming airborne and provides examples of the controls in accordance with IDAPA 58.01.01.650-651.

As discussed previously, permit condition 2.2 establishes that the concrete batch plant shall employ efficient fugitive dust controls and provides examples of the controls in accordance with IDAPA 58.01.01.808.01 and 808.02.

Permit condition 2.3 establishes that the concrete batch plant may collocate with one rock crushing plant and shall not locate with 1,000 ft. of another rock crushing plant or a concrete batch plant as requested by the Applicant.

As discussed previously, permit condition 2.4 establishes that there are to be no emissions of odorous gases, liquids, or solids from the permit equipment into the atmosphere in such quantities that cause air pollution.

As discussed previously, permit condition 2.5 establishes that the permittee shall monitor fugitive dust emissions on a daily basis to demonstrate compliance with the facility-wide permit requirements.

As discussed previously, permit condition 2.6 establishes that the permittee monitor and record odor complaints to demonstrate compliance with the facility-wide permit requirements.

Permit Condition 2.7 establishes that the permittee shall maintain records as required by the Recordkeeping General Provision.

CONCRETE BATCH PLANT EQUIPMENT

Permit condition 3.1 provides a process description of the concrete production process at this facility.

Permit condition 3.2 provides a description of the control devices used on the concrete production equipment at this facility.

Permit condition 3.3 establishes hourly and annual emissions limits for PM_{2.5}, SO₂, NO_x, CO, and VOC emissions from the concrete production operation at this facility.

As discussed previously, Permit Condition 3.4 establishes a 20% opacity limit for the concrete batch plant baghouse and the boiler stacks or functionally equivalent openings associated with the concrete production operation.

Permit Condition 3.5 establishes a daily and a limited annual concrete production limit for the concrete production operation as proposed by the Applicant.

This requirement was based upon the air quality modeling analysis performed for this application.

Permit condition 3.6 requires that the Applicant employ a baghouse around the feed boot to control emissions from the weigh batcher.

Permit condition 3.7 requires that the Applicant employ a baghouse at the combined cement and fly ash storage silos to control emissions from associated silos

Permit condition 3.8 requires that the Applicant employ a boot or shroud with water ring to control emissions from the truck loadout operation as proposed by the Applicant.

Permit condition 3.9 establishes that the Permittee monitor and record daily concrete production to demonstrate compliance with the Concrete Production Limits permit condition.

Permit condition 3.10 establishes that the Permittee shall establish procedures for operating the weigh batcher and combined cement and fly ash storage silo. This is a DEQ imposed standard requirement for operations using baghouses to control particulate emissions.

Permit Condition 3.11 establishes that the permittee shall maintain records as required by the Recordkeeping General Provision.

PUBLIC REVIEW

Public Comment Opportunity

An opportunity for public comment period on the application was provided in accordance with IDAPA 58.01.01.209.01.c or IDAPA 58.01.01.404.01.c. During this time, there were no comments on the application and there was not a request for a public comment period on DEQ's proposed action. Refer to the chronology for public comment opportunity dates.

APPENDIX A – EMISSIONS INVENTORIES

UNCONTROLLED Concrete Batch Plant Emissions Inventory

Listed Below are the emissions estimates for the units selected.

Company:	JMAC Resources (Freeman Pit)
Facility ID:	055-00126
Permit No.:	P-2017.0039 Project 61915
Source Type:	Portable Concrete Batch Plant
Manufacturer/Model:	Stephens Thoroughbred, Truck Mix (2008)

Production

Maximum Hourly Production Rate:	150	cy/hr
Proposed Daily Production Rate:	2000	cy/day
Proposed Maximum Annual Production Rate:	250000	cy/year

Tons/year

Emissions Units		PM _{2.5}	PM ₁₀	SO ₂	NO _x	CO	VOC	Lead	THAPs	CO ₂ e
CBP Type:	Truck Mix	0.158	0.53	NA	NA	NA	NA	1.42E-05		N/A
Water Heater #1:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00		#VALUE!
Water Heater #2:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00		#VALUE!
Small Diesel Engine(s) *:	No Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA		0
Large Diesel Engine *:	No Large Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA		0
	Transfer/Drop Points	0.098	0.31	NA	NA	NA	NA	NA		N/A
	Annual Totals (T/yr) Note: Load out emissions were not included as they are considered "fugitive".	0.26	0.84	0.00E+00	0.00	0.00	0.00	1.42E-05	5.00E-03	#VALUE!

Pounds/hour

Emissions Units		PM _{2.5}	PM ₁₀	SO ₂	NO _x	CO	VOC	Lead	THAPs
CBP Type:	Truck Mix	0.036	0.12	NA	NA	NA	NA	1.56E-04	
Water Heater #1:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00	
Water Heater #2:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00	
Small Diesel Engine(s) *:	No Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA	
Large Diesel Engine*:	No Large Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA	
	Transfer/Drop Points	0.065	0.21	NA	NA	NA	NA	NA	
	Daily Totals (lb/hr) Note: Load out emissions were not included as they are considered "fugitive".	0.10	0.33	0.00E+00	0.00	0.00	0.00	1.56E-04	3.00E-03

Metals	HAP	TAP	lb/hr	T/yr	Averaging Period	EL lb/hr	Exceeded?
Arsenic	X	X	9.93E-05	4.35E-04	Annual	1.50E-06	Yes
Barium		X	0.00E+00	0.00E+00	24-hour	3.30E-02	No
Beryllium	X	X	2.06E-06	9.03E-06	Annual	2.80E-05	No
Cadmium	X	X	1.91E-06	8.39E-06	Annual	3.70E-06	No
Cobalt	X	X	0.00E+00	0.00E+00	24-hour	3.30E-03	No
Copper		X	0.00E+00	0.00E+00	24-hour	1.30E-02	No
Chromium	X	X	2.93E-04	4.08E-04	24-hour	3.30E-02	No
Manganese	X	X	1.45E-03	2.16E-03	24-hour	3.33E-01	No
Mercury	X	X	0.00E+00	0.00E+00	24-hour	N/A	No
Molybdenum (soluble)		X	0.00E+00	0.00E+00	24-hour	3.33E-01	No
Nickel	X	X	9.84E-05	4.31E-04	Annual	2.70E-05	Yes
Phosphorus	X	X	9.75E-04	1.37E-03	24-hour	7.00E-03	No
Selenium	X	X	6.18E-05	9.27E-05	24-hour	1.30E-02	No
Vanadium		X	0.00E+00	0.00E+00	24-hour	3.00E-03	No
Zinc		X	0.00E+00	0.00E+00	24-hour	6.67E-01	No
Chromium VI	X	X	2.00E-05	8.74E-05	Annual	5.60E-07	Yes
Non PAH Organic Compunds							
Pentane		X	0.00E+00	0.00E+00	24-hour	118	No
Methyl Ethyl Ketone		X	0.00E+00	0.00E+00	24-hour	39.3	No
Non-PAH HAPs							
Acetaldehyde	X	X	0.00E+00	0.00E+00	Annual	3.00E-03	No
Acrolein	X	X	0.00E+00	0.00E+00	24-hour	1.70E-02	No
Benzene	X	X	0.00E+00	0.00E+00	Annual	8.00E-04	No
1,3 - Butadiene	X	X	0.00E+00	0.00E+00	Annual	2.40E-05	No
Ethyl Benzene	X	X	0.00E+00	0.00E+00	24-hour	29	No
Formaldehyde	X	X	0.00E+00	0.00E+00	Annual	5.10E-04	No
Hexane	X	X	0.00E+00	0.00E+00	24-hour	12	No
Isooctane	X		0.00E+00	0.00E+00	N/A	N/A	N/A
Methyl Chloroform	X	X	0.00E+00	0.00E+00	24-hour	127	No
Propionaldehyde	X	X	0.00E+00	0.00E+00	24-hour	2.87E-02	No
Quinone	X	X	0.00E+00	0.00E+00	24-hour	2.70E-02	No
Toluene	X	X	0.00E+00	0.00E+00	24-hour	25	No
o-Xylene	X	X	0.00E+00	0.00E+00	24-hour	29	No
PAH HAPs							
2-Methylnaphthalene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
3-Methylcholanthrene	X	X	0.00E+00	0.00E+00	Annual	2.50E-06	No
7,12-Dimethylbenz(a)anthracene	X		0.00E+00	0.00E+00	N/A	N/A	N/A
Acenaphthene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Acenaphthylene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Anthracene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Benzo(a)anthracene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Benzo(a)pyrene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Benzo(b)fluoranthene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Benzo(e)pyrene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Benzo(g,h,i)perylene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Benzo(k)fluoranthene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Chrysene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Dibenzo(a,h)anthracene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Dichlorobenzene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Fluoranthene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Fluorene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Indeno(1,2,3-cd)pyrene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Naphthalene (24-hour)	X	X	0.00E+00	0.00E+00	24-hour	3.33	No
Naphthalene (Annual)	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Perylene	X		0.00E+00	0.00E+00	N/A	N/A	N/A
Phenanthrene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Pyrene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
PAH HAPs Total	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Polycyclic Organic Matter (POM)	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Total HAPs Emissions (lb/hr) and (T/yr):			3.00E-03	5.00E-03			

Final Concrete Batch Plant Emissions Inventory

Listed Below are the emissions estimates for the units selected.

Company:	JMAC Resources (Freeman Pit)
Facility ID:	055-00126
Permit No.:	P-2017.0039 Project 61915
Source Type:	Portable Concrete Batch Plant
Manufacturer/Model:	Stephens Thoroughbred, Truck Mix (2008)

Production

Maximum Hourly Production Rate:	150	cy/hr
Proposed Daily Production Rate:	2000	cy/day
Proposed Maximum Annual Production Rate:	96000	cy/year

		Tons/year								
Emissions Units		PM _{2.5}	PM ₁₀	SO ₂	NO _x	CO	VOC	Lead	THAPs	CO ₂ e
CBP Type:	Truck Mix	0.004	0.01	NA	NA	NA	NA	1.42E-05		N/A
Water Heater #1:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00		#VALUE!
Water Heater #2:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00		#VALUE!
Small Diesel Engine(s) *:	No Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA		0
Large Diesel Engine *:	No Large Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA		0
	Transfer/Drop Points	0.038	0.12	NA	NA	NA	NA	NA		N/A
	Annual Totals (T/yr) Note: Load out emissions were not included as they are considered "fugitive".	0.04	0.13	0.00E+00	0.00	0.00	0.00	1.42E-05	4.01E-04	#VALUE!

		Pounds/hour								
Emissions Units		PM _{2.5}	PM ₁₀	SO ₂	NO _x	CO	VOC	Lead	THAPs	
CBP Type:	Truck Mix	0.001	0.00	NA	NA	NA	NA	3.39E-05		
Water Heater #1:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00		
Water Heater #2:	No water heater	0.000	0.000	0.00E+00	0.000	0.000	0.000	0.00E+00		
Small Diesel Engine(s) *:	No Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA		
Large Diesel Engine *:	No Large Engine	0.00	0.00	0.00E+00	0.00	0.00	0.00	NA		
	Transfer/Drop Points	0.065	0.21	NA	NA	NA	NA	NA		
	Daily Totals (lb/hr) Note: Load out emissions were not included as they are considered "fugitive".	0.07	0.21	0.00E+00	0.00	0.00	0.00	3.39E-05	6.59E-04	

Metals	HAP	TAP	lb/hr	T/yr	Averaging Period	EL lb/hr	Exceeded?
Arsenic	X	X	7.99E-06	3.50E-05	Annual	1.50E-06	Yes
Barium		X	0.00E+00	0.00E+00	24-hour	3.30E-02	No
Beryllium	X	X	1.89E-07	8.29E-07	Annual	2.80E-05	No
Cadmium	X	X	6.64E-07	2.87E-06	Annual	3.70E-06	No
Cobalt	X	X	0.00E+00	0.00E+00	24-hour	3.30E-03	No
Copper		X	0.00E+00	0.00E+00	24-hour	1.30E-02	No
Chromium	X	X	7.91E-05	3.35E-05	24-hour	3.30E-02	No
Manganese	X	X	2.95E-04	1.68E-04	24-hour	3.33E-01	No
Mercury	X	X	0.00E+00	0.00E+00	24-hour	N/A	No
Molybdenum (soluble)		X	0.00E+00	0.00E+00	24-hour	3.33E-01	No
Nickel	X	X	8.42E-06	3.69E-05	Annual	2.70E-05	No
Phosphorus	X	X	2.53E-04	1.11E-04	24-hour	7.00E-03	No
Selenium	X	X	1.25E-05	7.26E-06	24-hour	1.30E-02	No
Vanadium		X	0.00E+00	0.00E+00	24-hour	3.00E-03	No
Zinc		X	0.00E+00	0.00E+00	24-hour	6.67E-01	No
Chromium VI	X	X	1.67E-06	7.32E-06	Annual	5.60E-07	Yes
Non PAH Organic Compounds							
Pentane		X	0.00E+00	0.00E+00	24-hour	118	No
Methyl Ethyl Ketone		X	0.00E+00	0.00E+00	24-hour	39.3	No
Non-PAH HAPs							
Acetaldehyde	X	X	0.00E+00	0.00E+00	Annual	3.00E-03	No
Acrolein	X	X	0.00E+00	0.00E+00	24-hour	1.70E-02	No
Benzene	X	X	0.00E+00	0.00E+00	Annual	8.00E-04	No
1,3 - Butadiene	X	X	0.00E+00	0.00E+00	Annual	2.40E-05	No
Ethyl Benzene	X	X	0.00E+00	0.00E+00	24-hour	29	No
Formaldehyde	X	X	0.00E+00	0.00E+00	Annual	5.10E-04	No
Hexane	X	X	0.00E+00	0.00E+00	24-hour	12	No
Isooctane	X		0.00E+00	0.00E+00	N/A	N/A	N/A
Methyl Chloroform	X	X	0.00E+00	0.00E+00	24-hour	127	No
Propionaldehyde	X	X	0.00E+00	0.00E+00	24-hour	2.87E-02	No
Quinone	X	X	0.00E+00	0.00E+00	24-hour	2.70E-02	No
Toluene	X	X	0.00E+00	0.00E+00	24-hour	25	No
o-Xylene	X	X	0.00E+00	0.00E+00	24-hour	29	No
PAH HAPs							
2-Methylnaphthalene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
3-Methylcholanthrene	X	X	0.00E+00	0.00E+00	Annual	2.50E-06	No
7,12-Dimethylbenz(a)anthracene	X		0.00E+00	0.00E+00	N/A	N/A	N/A
Acenaphthene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Acenaphthylene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Anthracene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Benzo(a)anthracene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Benzo(a)pyrene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Benzo(b)fluoranthene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Benzo(e)pyrene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Benzo(g,h,i)perylene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Benzo(k)fluoranthene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Chrysene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Dibenzo(a,h)anthracene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Dichlorobenzene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Fluoranthene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Fluorene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Indeno(1,2,3-cd)pyrene	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Naphthalene (24-hour)	X	X	0.00E+00	0.00E+00	24-hour	3.33	No
Naphthalene (Annual)	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Perylene	X		0.00E+00	0.00E+00	N/A	N/A	N/A
Phenanthrene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
Pyrene	X	X	0.00E+00	0.00E+00	Annual	9.10E-05	No
PAH HAPs Total	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Polycyclic Organic Matter (POM)	X	X	0.00E+00	0.00E+00	Annual	2.00E-06	No
Total HAPs Emissions (lb/hr) and (T/yr):			6.59E-04	4.03E-04			

APPENDIX B – AMBIENT AIR QUALITY IMPACT ANALYSES

MEMORANDUM DRAFT

DATE: August 25, 2017

TO: Will Tiedemann, Permit Writer, Air Program

FROM: Kevin Schilling, Stationary Source Modeling Coordinator, Air Program

PROJECT: P-2017.0039 PROJ 61915, PTC for JMAC Resources, Inc.

SUBJECT: Demonstration of Compliance with IDAPA 58.01.01.203.02 (NAAQS) and 203.03 (TAPs) as it relates to air quality impact analyses.

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Acronyms, Units, and Chemical Nomenclature

AAC	Acceptable Ambient Concentration of a non-carcinogenic TAP
AACC	Acceptable Ambient Concentration of a Carcinogenic TAP
acfm	Actual cubic feet per minute
AERMAP	The terrain data preprocessor for AERMOD
AERMET	The meteorological data preprocessor for AERMOD
AERMOD	American Meteorological Society/Environmental Protection Agency Regulatory Model
Appendix W	40 CFR 51, Appendix W – Guideline on Air Quality Models
As	Arsenic
BPIP	Building Profile Input Program
BRC	Below Regulatory Concern
CBP	Concrete Batch Plant
CFR	Code of Federal Regulations
CMAQ	Community Multi-Scale Air Quality Modeling System
CO	Carbon Monoxide
Cr6+	Hexavalent Chromium
DEM	Digital Elevation Map
DEQ	Idaho Department of Environmental Quality
EL	Emissions Screening Level of a TAP
EPA	United States Environmental Protection Agency
GEP	Good Engineering Practice
hr	hours
Idaho Air Rules	Rules for the Control of Air Pollution in Idaho, located in the Idaho Administrative Procedures Act 58.01.01
ISCST3	Industrial Source Complex Short Term 3 dispersion model
JMAC	JMAC Resources, Inc.
K	Kelvin
m	Meters
m/sec	Meters per second
MMBtu	Million British Thermal Units
NAAQS	National Ambient Air Quality Standards
NO	Nitrogen Oxide
NO ₂	Nitrogen Dioxide
NO _x	Oxides of Nitrogen
NWS	National Weather Service
O ₃	Ozone
Pb	Lead
PM ₁₀	Particulate matter with an aerodynamic particle diameter less than or equal to a nominal 10 micrometers
PM _{2.5}	Particulate matter with an aerodynamic particle diameter less than or equal to a nominal 2.5 micrometers
ppb	parts per million
PRIME	Plume Rise Model Enhancement

PTC	Permit to Construct
PTE	Potential to Emit
SIL	Significant Impact Level
SO ₂	Sulfur Dioxide
TAP	Toxic Air Pollutant
tpy	tons per year
USGS	United States Geological Survey
UTM	Universal Transverse Mercator
VOC	Volatile Organic Compounds
µg/m ³	Micrograms per cubic meter of air

1.0 Summary

JMAC Resources, Inc. (JMAC) submitted a Permit to Construct (PTC) application for a proposed concrete batch plant (CBP), located near Post Falls, Idaho. Idaho Administrative Procedures Act 58.01.01.203.02 and 203.03 (Idaho Air Rules Section 203.02 and 203.03) requires that no permit be issued unless it is demonstrated that applicable emissions do not result in violation of a National Ambient Air Quality Standard (NAAQS) or Toxic Air Pollutant (TAP) increment. Emissions of criteria pollutants were below levels defined as Below Regulatory Concern (BRC), so no NAAQS compliance demonstrations were required for permit issuance. Emissions of some TAPs exceeded specific screening Emissions Levels (ELs), and associated air impact analyses were performed to demonstrate compliance with TAP increments. This memorandum provides a summary of the applicability assessment for analyses and air impact analyses used to demonstrate compliance with applicable NAAQS and TAP increments, as required by Idaho Air Rules Section 203.02 and 203.03.

DEQ review of submitted data and DEQ analyses summarized by this memorandum addressed only the rules, policies, methods, and data pertaining to the air impact analyses used to demonstrate that estimated emissions associated with operation of the facility will not cause or significantly contribute to a violation of any applicable air quality standard. This review did not address/evaluate compliance with other rules or analyses not pertaining to the air impact analyses. Evaluation of emissions estimates was the responsibility of the DEQ permit writer and is addressed in the main body of the DEQ Statement of Basis, and emissions calculation methods were not evaluated in this modeling review memorandum.

Table 1 presents key assumptions and results to be considered in the development of the permit. Idaho Air Rules require air impact analyses be conducted in accordance with methods outlined in 40 CFR 51, Appendix W *Guideline on Air Quality Models* (Appendix W). Appendix W requires that air quality impacts be assessed using atmospheric dispersion models with emissions and operations representative of design capacity or as limited by a federally enforceable permit condition.

The submitted information and DEQ analyses: 1) showed either a) that estimated potential/allowable emissions are at a level defined as BRC and do not require a NAAQS compliance demonstration, or b) that criteria pollutant emissions increases resulting from the proposed project are below site-specific modeling applicability thresholds, developed to assure that emissions below such levels will not result in ambient air impacts exceeding Significant Impact Levels (SILs); 2) showed that TAP emissions increases associated with the project will not result in increased emissions above ELs or ambient air impacts exceeding allowable TAP increments. This conclusion assumes that conditions in Table 1 are representative of facility design capacity or operations as limited by a federally enforceable permit condition. The DEQ permit writer should use Table 1 and other information presented in this memorandum to generate appropriate permit provisions/restrictions to assure the requirements of Appendix W are met regarding emissions representative of design capacity or permit allowable rates.

Table 1. KEY ASSUMPTIONS USED IN MODELING ANALYSES	
Criteria/Assumption/Result	Explanation/Consideration
General Emissions Rates. All non-fugitive allowable emissions rates of criteria pollutants are below levels defined as BRC.	A NAAQS compliance demonstration would be required for any criteria pollutant emissions above BRC levels.
TAP Emissions Sources. Allowable emissions of TAPs other than arsenic and hexavalent chromium are below ELs.	A TAP increment compliance demonstration would be required for any other TAPs with emissions above ELs.
Reduced Production. Allowable production of concrete at the JMAC CBP must not exceed 96,000 yard ³ /year.	Reduced annual throughput was needed to effectively limit emissions of arsenic and hexavalent chromium, thereby assuring compliance with applicable TAP increments.

Summary of Submittals and Actions

- July 1, 2017: Application received by DEQ.
- July 12, 2017: Supplemental information was provided to DEQ.
- July 31, 2017: Application determined complete by DEQ.

2.0 Background Information

This section provides background information applicable to the project and the site proposed for the facility. It also provides a brief description of the applicable air impact analyses requirements for the project.

2.1 Project Description

The proposed JMAC facility is a stationary concrete batch plant (CBP). Pollutant-emitting processes conducted at the facility will include material handling of cement, aggregate, and fly ash. The PTC addresses all air pollutant emitting activities at the site.

2.2 Proposed Location and Area Classification

The facility is located near Post Falls, Idaho, within Kootenai county. This area is designated as an attainment or unclassifiable area for sulfur dioxide (SO₂), nitrogen dioxide (NO₂), carbon monoxide (CO), lead (Pb), ozone (O₃), particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers (PM₁₀), and particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 micrometers (PM_{2.5}). The area is not classified as non-attainment for any criteria pollutants.

2.3 Air Impact Analyses Required for All Permits to Construct

Idaho Air Rules Sections 203.02 and 203.03:

No permit to construct shall be granted for a new or modified stationary source unless the applicant shows to the satisfaction of the Department all of the following:

02. NAAQS. *The stationary source or modification would not cause or significantly contribute to a violation of any ambient air quality standard.*

03. Toxic Air Pollutants. *Using the methods provided in Section 210, the emissions of toxic air pollutants from the stationary source or modification would not injure or unreasonably affect human or animal life or vegetation as required by Section 161. Compliance with all applicable toxic air pollutant carcinogenic increments and toxic air pollutant non-carcinogenic increments will also demonstrate preconstruction compliance with Section 161 with regards to the pollutants listed in Sections 585 and 586.*

Atmospheric dispersion modeling, using computerized simulations, is used to demonstrate compliance with both NAAQS and TAPs. Idaho Air Rules Section 202.02 states:

02. Estimates of Ambient Concentrations. *All estimates of ambient concentrations shall be based on the applicable air quality models, data bases, and other requirements specified in 40 CFR 51 Appendix W (Guideline on Air Quality Models).*

2.4 Significant Impact Level and Cumulative NAAQS Impact Analyses

If specific criteria pollutant increases associated with the proposed permitting project cannot qualify for a BRC exemption as per Idaho Air Rules Section 221, then the permit cannot be issued unless the application demonstrates that applicable emissions increases will not cause or significantly contribute to a violation of NAAQS, as required by Idaho Air Rules Section 203.02.

The first phase of a NAAQS compliance demonstration is to evaluate whether the proposed facility/project could have a significant impact to ambient air. Section 3.1.1 of this memorandum describes the applicability evaluation of Idaho Air Rules Section 203.02. The Significant Impact Level (SIL) analysis for a new facility or proposed modification to a facility involves modeling estimated criteria air pollutant emissions from the facility or modification to determine the potential impacts to ambient air. Air impact analyses are required by Idaho Air Rules to be conducted in accordance with methods outlined in 40 CFR 51, Appendix W (Guideline on Air Quality Models). Appendix W requires that facilities be modeled using emissions and operations representative of design capacity or as limited by a federally enforceable permit condition.

A facility or modification is considered to have a significant impact on air quality if maximum modeled impacts to ambient air exceed the established SIL listed in Idaho Air Rules Section 006 (referred to as a “significant contribution” in Idaho Air Rules) or as incorporated by reference as per Idaho Air Rules Section 107.03.b. Table 2 lists the applicable SILs.

If modeled maximum pollutant impacts to ambient air from the emissions sources associated with a new facility or modification exceed the SILs, then a cumulative NAAQS impact analysis is necessary to demonstrate compliance with NAAQS and Idaho Air Rules Section 203.02.

A cumulative NAAQS impact analysis for attainment area pollutants involves assessing ambient impacts (typically the design values consistent with the form of the standard) from facility-wide potential/allowable emissions, and emissions from any nearby co-contributing sources, and then adding a DEQ-approved background concentration value to the modeled result that is appropriate for the criteria pollutant/averaging-period at the facility location and the area of significant impact. The resulting pollutant concentrations in ambient air are then compared to the NAAQS listed in Table 2. Table 2 also lists SILs and specifies the modeled design value that must be used for comparison to the NAAQS. NAAQS compliance is evaluated on a receptor-by-receptor basis for the modeling domain.

If the cumulative NAAQS impact analysis indicates a violation of the standard, the permit may not be issued if the proposed project has a significant contribution (exceeding the SIL) to the modeled violation. If project-specific impacts are below the SIL, then the project does not have a significant contribution to the specific violations.

Compliance with Idaho Air Rules Section 203.02 is generally demonstrated if: a) applicable specific criteria pollutant emissions increases are at a level defined as BRC, using the criteria established by DEQ regulatory interpretation¹; or b) all modeled impacts of the SIL analysis are below the applicable SIL or other level determined to be inconsequential to NAAQS compliance; or c) modeled design values of the cumulative NAAQS impact analysis (modeling all emissions from the facility and co-contributing sources, and adding a background concentration) are less than applicable NAAQS at receptors where impacts from the proposed facility/modification exceeded the SIL or other identified level of consequence; or d) if the cumulative NAAQS analysis showed NAAQS violations, the impact of proposed facility/modification to any modeled violation was inconsequential (typically assumed to be less than the established SIL) for that specific receptor and for the specific modeled time when the violation

occurred.

1) Table 2. APPLICABLE REGULATORY LIMITS

2) Pollutant	Averaging Period	Significant Impact Levels ^a (µg/m ³) ^b	Regulatory Limit ^c (µg/m ³)	Modeled Design Value Used ^d
PM ₁₀ ^e	24-hour	5.0	150 ^f	Maximum 6 th highest ^g
PM _{2.5} ^h	24-hour	1.2	35 ⁱ	Mean of maximum 8 th highest ^l
	Annual	0.3	12 ^k	Mean of maximum 1 st highest ^l
Carbon monoxide (CO)	1-hour	2,000	40,000 ^m	Maximum 2 nd highest ⁿ
	8-hour	500	10,000 ^m	Maximum 2 nd highest ⁿ
Sulfur Dioxide (SO ₂)	1-hour	3 ppb ^o (7.8 µg/m ³)	75 ppb ^p (196 µg/m ³)	Mean of maximum 4 th highest ^q
	3-hour	25	1,300 ^m	Maximum 2 nd highest ⁿ
	24-hour	5	365 ^m	Maximum 2 nd highest ⁿ
	Annual	1.0	80 ^r	Maximum 1 st highest ⁿ
Nitrogen Dioxide (NO ₂)	1-hour	4 ppb (7.5 µg/m ³)	100 ppb ^s (188 µg/m ³)	Mean of maximum 8 th highest ^t
	Annual	1.0	100 ^r	Maximum 1 st highest ⁿ
Lead (Pb)	3-month ^u	NA	0.15 ^r	Maximum 1 st highest ⁿ
	Quarterly	NA	1.5 ^r	Maximum 1 st highest ⁿ
Ozone (O ₃)	8-hour	40 TPY VOC ^v	70 ppb ^w	Not typically modeled

- a. Idaho Air Rules Section 006 (definition for significant contribution) or as incorporated by reference as per Idaho Air Rules Section 107.03.b.
- b. Micrograms per cubic meter.
- c. Incorporated into Idaho Air Rules by reference, as per Idaho Air Rules Section 107.
- d. The maximum 1st highest modeled value is always used for the significant impact analysis unless indicated otherwise. Modeled design values are calculated for each ambient air receptor.
- e. Particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers.
- f. Not to be exceeded more than once per year on average over 3 years.
- g. Concentration at any modeled receptor when using five years of meteorological data.
- h. Particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 micrometers.
- i. 3-year mean of the upper 98th percentile of the annual distribution of 24-hour concentrations.
- j. 5-year mean of the 8th highest modeled 24-hour concentrations at the modeled receptor for each year of meteorological data modeled. For the SIL analysis, the 5-year mean of the 1st highest modeled 24-hour impacts at the modeled receptor for each year.
- k. 3-year mean of annual concentration.
- l. 5-year mean of annual averages at the modeled receptor.
- m. Not to be exceeded more than once per year.
- n. Concentration at any modeled receptor.
- o. Interim SIL established by EPA policy memorandum.
- p. 3-year mean of the upper 99th percentile of the annual distribution of maximum daily 1-hour concentrations.
- q. 5-year mean of the 4th highest daily 1-hour maximum modeled concentrations for each year of meteorological data modeled. For the significant impact analysis, the 5-year mean of 1st highest modeled 1-hour impacts for each year is used.
- r. Not to be exceeded in any calendar year.
- s. 3-year mean of the upper 98th percentile of the annual distribution of maximum daily 1-hour concentrations.
- t. 5-year mean of the 8th highest daily 1-hour maximum modeled concentrations for each year of meteorological data modeled. For the significant impact analysis, the 5-year mean of maximum modeled 1-hour impacts for each year is used.
- u. 3-month rolling average.
- v. An annual emissions rate of 40 ton/year of VOCs is considered significant for O₃.
- w. Annual 4th highest daily maximum 8-hour concentration averaged over three years.

2.5 Toxic Air Pollutant Analyses

Emissions of toxic substances are generally addressed by Idaho Air Rules Section 161:

Any contaminant which is by its nature toxic to human or animal life or vegetation shall not be emitted in such quantities or concentrations as to alone, or in combination with other contaminants, injure or unreasonably affect human or animal life or vegetation.

Permitting requirements for toxic air pollutants (TAPs) from new or modified sources are specifically addressed by Idaho Air Rules Section 203.03 and require the applicant to demonstrate to the satisfaction of DEQ the following:

Using the methods provided in Section 210, the emissions of toxic air pollutants from the stationary source or modification would not injure or unreasonably affect human or animal life or vegetation as required by Section 161. Compliance with all applicable toxic air pollutant carcinogenic increments and toxic air pollutant non-carcinogenic increments will also demonstrate preconstruction compliance with Section 161 with regards to the pollutants listed in Sections 585 and 586.

Per Section 210, if the total project-wide emissions increase of any TAP associated with a new source or modification exceeds screening emission levels (ELs) of Idaho Air Rules Section 585 or 586, then the ambient impact of the emissions increase must be estimated. If ambient impacts are less than applicable Acceptable Ambient Concentrations (AACs) for non-carcinogens of Idaho Air Rules Section 585 and Acceptable Ambient Concentrations for Carcinogens (AACCs) of Idaho Air Rules Section 586, then compliance with TAP requirements has been demonstrated.

Idaho Air Rules Section 210.20 states that if TAP emissions from a specific source are regulated by the Department or EPA under 40 CFR 60, 61, or 63, then a TAP impact analysis under Section 210 is not required for that TAP. The DEQ permit writer evaluates the applicability of specific TAPs to the Section 210.20 exclusion.

3.0 Analytical Methods and Data

This section describes the methods and data used in analyses to demonstrate compliance with applicable air quality impact requirements. The DEQ Statement of Basis provides a discussion of the methods and data used to estimate criteria and TAP emissions rates.

3.1 Emission Source Data

Emissions of criteria pollutants and TAPs resulting from operation of the JMAC CBP were calculated by DEQ for various applicable averaging periods. The calculation of potential emissions is the responsibility of the DEQ permit writer, and the representativeness and accuracy of emissions estimates is not addressed in this modeling memorandum. DEQ air impact analysts are responsible for assuring that potential emissions rates provided in the emissions inventory are properly used in the model. The rates listed must represent the maximum allowable rate as averaged over the specified period.

Emissions rates used in the dispersion modeling analyses, as listed in this memorandum, should be reviewed by the DEQ permit writer and compared with those in the final emissions inventory. All modeled criteria air pollutant and TAP emissions rates must be equal to or greater than the facility's potential emissions calculated in the PTC emissions inventory or proposed permit allowable emissions rates.

3.1.1 Modeling Applicability and Modeled Criteria Pollutant Emissions Rates

If project-specific emission increases for criteria pollutants would qualify for a below regulatory concern (BRC) permit exemption as per Idaho Air Rules Section 221 if it were not for potential emissions of one or more pollutants exceeding the BRC threshold of 10 percent of emissions defined by Idaho Air Rules as significant, then a NAAQS compliance demonstration may not be required for those pollutants with emissions below BRC levels. DEQ's regulatory interpretation policy of exemption provisions of Idaho

Air Rules is that: “A DEQ NAAQS compliance assertion will not be made by the DEQ modeling group for specific criteria pollutants having a project emissions increase below BRC levels, provided the proposed project would have qualified for a Category I Exemption for BRC emissions quantities except for the emissions of another criteria pollutant.¹” The interpretation policy also states that the exemption criteria of uncontrolled potential to emit (PTE) not to exceed 100 ton/year (Idaho Air Rules Section 220.01.a.i) is not applicable when evaluating whether a NAAQS impact analyses is required. A permit will be issued limiting PTE below 100 ton/year, thereby negating the need to maintain calculated uncontrolled PTE under 100 ton/year. The BRC exemption cannot be used to exempt a project from a pollutant-specific NAAQS compliance demonstration in most cases where a PTC is required for the action regardless of emissions quantities, such as the modification of an existing emissions or throughput limit.

A NAAQS compliance demonstration must be performed for pollutant increases that would not qualify for the BRC exemption from the requirement to demonstrate compliance with NAAQS. The JMAC CBP emissions inventory indicates that facility-wide controlled PTE emissions of specific criteria pollutants are below BRC levels, as listed in Table 3. Only non-fugitive emissions are considered in permit applicability and, correspondingly, in the applicability of NAAQS compliance demonstration requirements. Emissions from truck loadout, which are controlled by a boot/shroud and water ring, are considered as fugitive and were excluded from the BRC calculation. This inventory was based on an annual concrete production of 250,000 yard³/year, as originally requested in the PTC application submitted to DEQ.

Criteria Pollutant	BRC Level (ton/year)	Applicable Facility Wide PTE Emissions^a (ton/year)	Air Impact Analyses Required?
PM ₁₀ ^a	1.5	0.03	No
PM _{2.5} ^b	1.0	0.01	No
Carbon Monoxide (CO)	10.0	0.0	No
Sulfur Dioxide (SO ₂)	4.0	0.0	No
Nitrogen Oxides (NOx)	4.0	0.0	No
Lead (Pb)	0.06	0.00001	No
Volatile Organic Compounds (VOCs)	4.0	0.0	No

^a. Applicability is based on non-fugitive emissions only. DEQ determined that emissions from the truck loadout source are fugitive, and these emissions were not included in the BRC applicability calculation.

^b. Particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers.

^c. Particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 micrometers.

Site-specific air impact modeling analyses may not be necessary for some pollutants, even where such emissions do not qualify for the BRC exemption. DEQ has developed modeling applicability thresholds, below which a site-specific modeling analysis is not required. DEQ generic air impact modeling analyses that were used to develop the modeling thresholds provide a conservative SIL analysis for projects with emissions below identified threshold levels. Project-specific modeling applicability thresholds are provided in the *Idaho Air Modeling Guideline*². These thresholds were based on assuring an ambient impact of less than the established SIL for specific pollutants and averaging periods.

If project-specific total emissions rate increases of a pollutant are below Level I Modeling Thresholds, then project-specific air impact analyses are not necessary for permitting. Use of Level II Modeling Thresholds are conditional, requiring DEQ approval. DEQ approval is based on dispersion-affecting characteristics of the emissions sources such as stack height, stack gas exit velocity, stack gas

temperature, distance from sources to ambient air, presence of elevated terrain, and potential exposure to sensitive public receptors.

DEQ analyses performed by the permit writer concluded that facility-wide emissions of all criteria pollutants were below BRC thresholds at the 250,000 yard³/year concrete production level, and a NAAQS compliance demonstration was therefore not required for permit issuance. A comparison of emissions with modeling applicability thresholds was not necessary since no NAAQS compliance demonstrations were required by Idaho Air Rules Section 203.02.

Ozone (O₃) differs from other criteria pollutants in that it is not typically emitted directly into the atmosphere. O₃ is formed in the atmosphere through reactions of VOCs, NO_x, and sunlight. Atmospheric dispersion models used in stationary source air permitting analyses cannot be used to estimate O₃ impacts resulting from VOC and NO_x emissions from an industrial facility. O₃ concentrations resulting from area-wide emissions are predicted by using more complex airshed models such as the Community Multi-Scale Air Quality (CMAQ) modeling system. Use of the CMAQ model is very resource intensive and DEQ asserts that performing a CMAQ analysis for a particular permit application is not typically a reasonable or necessary requirement for air quality permitting. Addressing secondary formation of O₃ within the context of permitting a new stationary source has been somewhat addressed in EPA regulation and policy. As stated in a letter from Gina McCarthy of EPA to Robert Ukeiley, acting on behalf of the Sierra Club (letter from Gina McCarthy, Assistant Administrator, United States Environmental Protection Agency, to Robert Ukeiley, January 4, 2012):

... footnote 1 to sections 51.166(I)(5)(I) of the EPA's regulations says the following: "No de minimis air quality level is provided for ozone. However, any net emission increase of 100 tons per year or more of volatile organic compounds or nitrogen oxides subject to PSD would be required to perform an ambient impact analysis, including the gathering of air quality data."

The EPA believes it unlikely a source emitting below these levels would contribute to such a violation of the 8-hour ozone NAAQS, but consultation with an EPA Regional Office should still be conducted in accordance with section 5.2.1.c. of Appendix W when reviewing an application for sources with emissions of these ozone precursors below 100 TPY."

DEQ determined it was not appropriate or necessary to require a quantitative source specific O₃ impact analysis because allowable emissions estimates of VOCs and NO_x are below the 100 tons/year threshold. Additionally, both VOC and NO_x emissions satisfied BRC exemption criteria.

3.1.2 Toxic Air Pollutant Emissions Rates

TAP emissions regulations under Idaho Air Rules Section 210 are only applicable for new or modified sources constructed after July 1, 1995. TAP compliance for the JMAC CBP was demonstrated on a facility-wide basis.

Facility-wide emissions of arsenic (As) and chromium 6+ (Cr6+) exceed the applicable emissions screening levels (ELs) of Idaho Air Rules Section 586. Air impact modeling analyses were then required to demonstrate that maximum impacts of As and Cr6+ are below applicable ambient increment standards expressed in Idaho Air Rules Section 585 and 586 as AACs and AACCs.

Emissions of As and Cr6+ occur from the handling of both dry cement and fly ash. Emissions from the filling of storage silos are controlled by a filtration system and emissions from truck loadout are controlled by the combination of a shroud and a water spray.

As and Cr6+ are carcinogenic TAPs that are regulated on a long-term averaging basis. Therefore, the appropriate emission rates for impact analyses are maximum annual emissions, expressed as an average pound/hour value over an 8,760-hour period.

Table 4 lists the TAP modeled emissions rates for As and Cr6+. Compliance with AACCs could not be demonstrated for the application-requested cement throughput of 225,000 yard³/year. A reduced throughput of 96,000 yard³/year enabled compliance with the TAP increments.

Source ID	Description	Annual Emission Rates (lb/hr ^a)			
		Arsenic		Chromium 6+	
		250,000 ^b yard ³	96,000 ^c yard ³	250,000 ^b yard ³	96,000 ^c yard ³
CEMSILO ^d	Cement storage silo filling	2.97E-8	1.14E-8	4.06E-8	1.56E-8
	Supplement (fly ash) storage silo filling	1.04E-6	4.00E-7	3.81E-7	1.46E-7
UNCONTRKLOAD	Truck loadout	1.96E-5	7.54E-6	3.91E-6	1.50E-6

- a. Pounds per hour for listed averaging period.
- b. Initially requested throughput as submitted in the PTC application.
- c. Reduced throughput need to comply with TAP increments.
- d. Cement and supplement will be stored in the same silo. The rate used in the model was the sum of emissions from cement and supplement.

3.1.3 Emissions Release Parameters

Table 5 lists emissions release parameters, including stack height, stack diameter, exhaust temperature, and exhaust velocity for emissions sources modeled in the air impact analyses. Equipment locations and release parameters were based on information provided by the applicant. Using the silo bin vent volumetric flow rate of 4500 actual feet³/minute (acfm) and stack release diameter of 4 inches as provided in the application, a stack exhaust flow velocity of 267 meters/second was calculated. DEQ determined this value is unrealistically high, and a reduced value of 5 meters/second was used in the dispersion model.

The submitted application provided stack heights for the storage silo vent. The location of the silo vent at the site was not known, and DEQ performed modeling by conservatively assuming the silo vented at the same horizontal location as the truck loadout source.

Emissions from truck loadout of dry concrete, fly ash, and aggregate were modeled as a volume source. The release height was set at 3.75 meters, the typical height of cement truck feed chutes. The initial horizontal dimension (σ_{y0}) was set at a value equal to the length of the source's side divided by 4.3, as directed by EPA guidance for AERMOD³. The length of side was set to 10 meters to represent the structure of the plant and any adjacent building, and σ_{y0} was calculated at 2.33 meters. The initial vertical dimension (σ_{z0}) was set at a value equal to the vertical extent of the source or the height of an adjacent building divided by 2.15, as directed by EPA guidance for AERMOD. The vertical extent was set at two times the release height or 7.5 meters, giving a σ_{z0} of 3.49 meters.

Point Source Parameters

Release Point	Description	UTM ^a Coordinates		Stack Height (m)	Stack Gas Flow Temp. (K) ^c	Stack Flow Velocity (m/sec) ^d	Stack Dia. (m)
		Easting (m) ^b	Northing (m)				
CEMSILO	Cement/supplement storage silo	497404	5286097	24.4	0 ^e	0.22	1.22
Volume Source Parameters							
Release Point	Description	UTM Coordinates		Release Height (m)	Int. Horz. Dimension σ_{y0} ^f (m)	Int. Vert. Dimension σ_{z0} ^g (m)	
		Easting	Easting				
UNCONTRK	Truck loadout	497404	5286097	3.75	2.33	3.49	

^a. Universal Transverse Mercator.

^b. Meters.

^c. Kelvin.

^d. Meters per second.

^e. Set to 0 to direct model to use a release temperature equal to the ambient air temperature specified in the meteorological data input file.

^f. Initial horizontal dimension of plume.

^g. Initial vertical dimension of plume.

3.2 Background Concentrations

Background concentrations are used if a cumulative NAAQS impact analysis is needed to demonstrate compliance with applicable NAAQS. Cumulative NAAQS analyses were not required for this project because emissions of all criteria pollutants were below levels defined as BRC, and as such, a NAAQS compliance demonstration was not required for these emissions.

3.3 Impact Modeling Methodology

This section describes the modeling methods used by the applicant and/or DEQ to demonstrate preconstruction compliance with applicable air quality standards.

3.3.1 General Overview of Impact Analyses

DEQ performed the project-specific air pollutant emissions inventory and air impact analyses based on information submitted from the applicant. The submitted information/analyses, in combination with results from DEQ's air impact analyses, demonstrate compliance with applicable air quality standards to DEQ's satisfaction, provided the facility is operated as described in the submitted application and in this memorandum.

Table 6 provides a brief description of parameters used in the modeling analyses.

3.3.2 Modeling Methodology

Project-specific modeling and other required impact analyses were generally conducted using data and methods described in the *Idaho Air Quality Modeling Guideline*³.

Table 6. MODELING PARAMETERS		
Parameter	Description/Values	Documentation/Additional Description
General Facility Location	Post Falls, Idaho	The area is an attainment or unclassified area for all criteria pollutants.
Model	AERMOD	AERMOD with the PRIME downwash algorithm, version 16216r.
Meteorological Data	Coeur d'Alene surface data; Spokane, WA upper air data	See Section 3.3.4 of this memorandum for additional details of the meteorological data.
Terrain	Not Considered	Immediate area is effectively flat for dispersion effect consideration.
Building Downwash	Not Considered	There were no identified substantial structures that could cause plume downwash.
Receptor Grid	Grid 1	DEQ: 10-meter spacing along the property boundary out to 100 meters
	Grid 2	DEQ: 25-meter spacing out to 200 meters.
	Grid 3	DEQ: 50-meter spacing out to 400 meters.

3.3.3 Model Selection

Idaho Air Rules Section 202.02 requires that estimates of ambient concentrations be based on air quality models specified in 40 CFR 51, Appendix W (Guideline on Air Quality Models). The refined, steady state, multiple source, Gaussian dispersion model AERMOD was promulgated as the replacement model for ISCST3 in December 2005. AERMOD retains the single straight line trajectory of ISCST3, but includes more advanced algorithms to assess turbulent mixing processes in the planetary boundary layer for both convective and stable stratified layers.

AERMOD version 16216r was used by DEQ for the modeling analyses to evaluate impacts of the facility. This version was the current version at the time the application was received by DEQ.

3.3.4 Meteorological Data

DEQ used meteorological data collected at the Coeur d'Alene airport for the period 2011-2015. Upper air data were obtained from the Spokane, WA, airport. DEQ determined these data were reasonably representative for the JMAC site in Post Falls, Idaho.

3.3.5 Effects of Terrain on Modeled Impacts

DEQ determined the area surrounding the JMAC CBP is relatively flat for plume dispersion considerations at the JMAC facility. The impact modeling was performed using the non-default FLAT terrain option in AERMOD.

3.3.6 Facility Layout

The configuration of the JMAC CBP facility boundary was provided to DEQ by the applicant through an aerial photograph. DEQ used the submitted plot plan and aerial photographs on Google Earth, which uses the WGS84 datum, to establish model inputs of buildings, sources, and the ambient air boundary.

3.3.7 Effects of Building Downwash on Modeled Impacts

Potential downwash effects on emissions plumes can be accounted for in the model by using building dimensions and locations (locations of building corners, base elevation, and building heights). Dimensions and orientation of buildings are used as input to the Building Profile Input Program for the Plume Rise Model Enhancements downwash algorithm (BPIP-PRIME) to calculate direction-specific dimensions and Good Engineering Practice (GEP) stack height information for input to AERMOD. The primary source driving impacts in the analyses was the truck loadout, which was modeled as a

volume source. Since downwash is not explicitly handled in AERMOD for volume sources, the accuracy of building parameters was not critical for model accuracy. There were no substantial structures identified for the JMAC facility that could cause plume downwash; therefore, the model was not set to account for building downwash.

3.3.8 Ambient Air Boundary

Ambient air is defined in Section 006 of the Idaho Air Rules as “that portion of the atmosphere, external to buildings, to which the general public has access.” Ambient air was considered areas external to the identified facility boundary to the JMAC CBP. The small size of the site facilitates restricting unauthorized public access to the property, and it was assumed the facility will take reasonable measures to preclude public access.

3.3.9 Receptor Network

Table 6 describes the receptor grid used in the impact modeling analyses. The receptor grid used in DEQ’s analyses met the minimum recommendations specified in the *Idaho Air Quality Modeling Guideline*² and DEQ determined that it was adequate to resolve maximum modeled impacts. A receptor grid extending out beyond 400 meters from the emissions sources was not necessary for these analyses because pollutants are emitted from relatively short stacks that will cause maximum impacts very close to the source, typically at or near the ambient air boundary. Also, the surrounding area is relatively free from complex terrain (terrain above stack height) that could cause a high groundlevel impact at a more distant location.

3.3.10 Good Engineering Practice Stack Height

An allowable good engineering practice (GEP) stack height may be established using the following equation in accordance with Idaho Air Rules Section 512.03.b:

$H = S + 1.5L$, where:

H = good engineering practice stack height measured from the ground-level elevation at the base of the stack.

S = height of the nearby structure(s) measured from the ground-level elevation at the base of the stack.

L = lesser dimension, height or projected width, of the nearby structure.

All JMAC CBP sources are below GEP stack height. However, since no substantial structures were identified that could cause plume downwash, downwash was not considered.

4.0 NAAQS and TAPs Impact Modeling Results

4.1 Results for NAAQS Analyses

A NAAQS impact analysis was not performed for the JMAC CBP facility. Idaho Air Rules Section 203.02, requiring air impact analyses demonstrating compliance with NAAQS, is not applicable to pollutants having a project-emissions increase that are less than BRC levels, provided the project would have qualified for a BRC permitting exemption except for the emissions levels of another criteria

pollutant exceeding the ton/year BRC threshold.

4.2 Results for TAPs Impact Analyses

Dispersion modeling was required to demonstrate compliance with TAP increments specified by Idaho Air Rules Section 585 and 586 for those TAPs with facility-wide emissions exceeding emissions screening levels (ELs). The results of the TAPs analyses are listed in Table 7. The predicted ambient TAPs impacts were below any TAPs increments for an allowable throughput of 96,000 yard³/year of concrete produced.

Table 7. RESULTS OF TAPs ANALYSES				
Toxic Air Pollutant	Averaging Period	Maximum Modeled Concentration (µg/m³)^a	AAC/AACC^b (µg/m³)	Percent of AAC/AACC
Carinogenic TAPs				
Arsenic	Annual	2.29E-4	2.3E-4	99.6
Chromium 6+	Annual	4.6E-5	8.3E-5	55

^a Micrograms per cubic meter

^b Acceptable ambient concentration for non-carcinogens/acceptable ambient concentration for carcinogens

5.0 Conclusions

The information submitted with the PTC application, combined with DEQ air impact analyses, demonstrated to DEQ's satisfaction that emissions from the JMAC CBP facility will not cause or significantly contribute to a violation of any ambient air quality standard or TAP increment.

References

1. *Policy on NAAQS Compliance Demonstration Requirements*. Idaho Department of Environmental Quality Policy Memorandum. July 11, 2014.
2. State of Idaho Guideline for Performing Air Quality Impact Analyses. Idaho Department of Environmental Quality. September 2013. State of Idaho DEQ Air Doc. ID AQ-011. Available at <http://www.deq.idaho.gov/media/1029/modeling-guideline.pdf>.
3. *User's Guide for the AMS/EPA Regulatory Model – AERMOD*. U.S. Environmental Protection Agency, Office of Air Quality Planning and Standards, Emissions Monitoring and Analysis Division. EPA-454/B-03-001. September 2004. (Section 3.3.2.2)

APPENDIX C – FACILITY DRAFT COMMENTS

No comments were received from the facility

APPENDIX D – PROCESSING FEE

PTC Processing Fee Calculation Worksheet

Instructions:

Fill in the following information and answer the following questions with a Y or N. Enter the emissions increases and decreases for each pollutant in the table.

Company: JMAC Resources
Address: 1505 N Miller Street, STE 260
City: Wenatchee
State: WA
Zip Code: 98801
Facility Contact: Art Thompson
Title: General Manager-Concrete
AIRS No.: Not Yet Assigned

- Y** Does this facility qualify for a general permit (i.e. concrete batch plant, hot-mix asphalt plant)? Y/N
- Y** Did this permit require engineering analysis? Y/N
- N** Is this a PSD permit Y/N (IDAPA 58.01.01.205.04)

Emissions Inventory			
Pollutant	Annual Emissions Increase (T/yr)	Annual Emissions Reduction (T/yr)	Annual Emissions Change (T/yr)
NO _x	0.0	0	0.0
SO ₂	0.0	0	0.0
CO	0.0	0	0.0
PM10	0.0	0	0.0
VOC	0.0	0	0.0
TAPS/HAPS	0.0	0	0.0
Total:	0.0	0	0.0
Fee Due	\$ 500.00		